12.0 Intergovernmental Coordination Element

In the past, master plan development at Florida Agricultural and Mechanical University (FAMU) has focused on two (2) areas:

- Rectifying facility deficiencies throughout the one hundred plus (100+) year-old campus.
- Identifying additional facilities, services and programs which enable FAMU to achieve its academic mission.

While the master planning efforts have not occurred in isolation from the surrounding land uses and host communities, the past process did not mandate a continuing pattern of dialogue between the University, its neighbors and the City of Tallahassee-Leon County. With the inclusion of the branch campus locations in the update, Lafayette Vineyards Center Viticulture Sciences in Tallahassee / Leon County, Florida; Quincy Farms Campus in Quincy / Gadsden County, Florida, and the Alatex Building in Crestview / Okaloosa County, Florida the University shall expand its efforts for intergovernmental coordination. Within Element 12.0 Intergovernmental Coordination Element the term Host Community is defined as including the municipal entities associated with each branch campus location.

Historically, FAMU has played a unique role in higher education in Florida meeting the educational needs of African Americans and other minorities in an increasingly diverse, multicultural society. It has an impressive record of active involvement and communication with the neighborhood groups in the area immediately surrounding the University. The University has also been involved with the City of Tallahassee-Leon County planning and development representatives as both parties have considered alternate means of addressing such varied topics as the proposed College of Dentistry; design and configuration of Monroe | Adams Corridor Sense of Place initiative, specifically Palmer Avenue, and the FAMU WAY Extension / Capital Cascades Trail (Segment 2).

The 2010-2020 Master Plan Update, in general, and 12.0 Intergovernmental Coordination Element in particular, recognize that cooperation, consideration and coordination are the three (3) most important factors in successful comprehensive planning.

- **Cooperation:** The Master Plan Update recognizes the importance of the existing regulatory structure at the local (city and county), state and federal levels of government. Throughout the Master Plan Update, FAMU states its intention to cooperate with the permitting, concurrency and other applicable code requirements of overseeing regulatory agencies and departments of local and state government.

- **Consideration:** FAMU is the single largest institution south of the Tallahassee Government Center, between the Gaines Street corridor and Orange Avenue. The existing campus was first used in 1891; the University and surrounding neighborhood have grown up together. As both the neighborhood and the University have felt increasing pressures of urbanization, the University has maintained a continuous, mutually beneficial dialogue with neighborhood groups’ representatives addressing a myriad of issues: on-street parking, off-campus housing, decline in commercial viability, and redevelopment potential to name just a few.

Much of the informal dialogue currently taking place with the University, its neighbors, representatives of public agencies as participants are formalized in the 3.0 Urban Design Element; 4.0 Land Use Element; 7.0 Housing Element; 11.0 Transportation Element; 15.0 Architectural Design Guidelines Element; and 16.0 Landscape Design Guidelines Element.
• **Coordination:** Much of the intergovernmental coordination with the local governments has been streamlined by the cooperative arrangement established between the City of Tallahassee and Leon County. Two jurisdictions have chosen to combine many overview offices into a single city/county structure, such as the Planning Department and the area’s Metropolitan Planning Organization and staff. This serves to expedite the bureaucratic and development review processes for the University. FAMU will continue to forge relationships with local governments who host the branch campus locations.

FAMU has undertaken a concerted effort to improve the organization of its campus structures and transportation routes, which began with the 1988 Master Plan. An example of this is the action that FAMU took to begin accommodation of balancing transit and non-motorized transportation mode facilities with those provided for personal vehicles. As a direct result of 1988 Master Plan efforts, Martin Luther King Boulevard was closed for a block and half in front of the Student Union. Today this area is known as The Set, one of the two most successful commons areas on campus. This project was only able to be undertaken with close cooperation between the University, Board of Education, Division of Colleges and Universities, the City of Tallahassee and the local transit agency, StarMetro.

FAMU intends to expand the use of non-motorized transportation corridors introduced in the 1988 plan and reinforced in the 1995 Comprehensive Master Plan. As previously identified and refined within this 2010-2020 Master Plan Update, a perimeter roadway system is proposed and as well as peripherally located parking garages. The internal roadway network is proposed for conversion to maintenance/emergency/mass transit vehicle use only with replacement by pedestrian esplanades. Portions of Wahnish Way, will be closed to vehicular traffic to strengthen the internal campus pedestrian movement concept. Again, these changes can only be made possible by consultation and coordination between all affected parties. This coordination process is described here and in other plan elements.

FAMU has initiated the interlocal coordination process by setting level-of-service standards for University activities (such as traffic circulation, stormwater management and drainage, and others) which are not in conflict with City of Tallahassee-Leon County levels of service for these same functions. Likewise, all elements of the Master Plan Update require that expansion or improvement of service capacity required to accommodate new University facilities at the adopted levels of service be in place prior to occupation of the new facility. This meets City of Tallahassee-Leon County concurrency management system requirements.

The Master Plan Update also requires adherence to the regulations of such agencies as the Florida Department of Transportation and Florida Department of Environmental Protection. Continuing cooperation with City of Tallahassee agencies providing utility and infrastructure services to the University are also an integral part of the functional policies of this Master Plan Update.

The goals, objectives and policies of this Intergovernmental Coordination Element summarize the many coordination components, which exist throughout this Master Plan Update. It also identifies the few areas where additional intergovernmental coordination is needed. FAMU is working to establish an Intergovernmental Coordination Committee which will be responsible for formalizing agreements between the University and agencies which have heretofore been performed on an informal basis. In addition, the Intergovernmental Coordination Committee will serve as the body for resolution of disagreements, which may develop between the University and other bodies.
12.0 Intergovernmental Coordination Element

GOAL 1: The Florida Agricultural and Mechanical University (FAMU) shall coordinate the planning and policy making of the University with the Host Communities and other local, regional, state, federal agencies to ensure that the University develops, provides services and implements the goals, objectives and policies of this Comprehensive Master Plan.

Objective 1.1: FAMU shall establish level-of-service standards and concurrency requirements for public facilities which are not in conflict with the Host Community’s (local) level-of-service standards and concurrency management provisions contained in s. 1013.30, F.S. and concurrency management procedures for transportation facilities contained in the 1993 State University System Transportation Study (BR-052).

Policy 1.1.1
FAMU shall require that level-of-service standards for those University public facilities and services that interconnect with local facilities and services for which the local government(s) has operational and maintenance responsibility meet and are consistent with those of the local government(s). These standards shall include the following items, referenced to the element of this plan in which the level-of-service standards are established.

2.9 General Infrastructure Element

Stormwater Management Sub-Element
- Stormwater quantity
- Stormwater quality

Potable Water Element
- Potable water capacity

Sanitary Sewer Element
- Sanitary sewage collection and treatment capacity

Solid Waste Sub-Element
- Solid waste collection and disposal facility capacity

2.11 Transportation Element
- Roadways

Policy 1.1.2
FAMU shall require that projects proposed for construction on the University campus not be in conflict with requirements for concurrency in the provision of infrastructure services and facilities as contained in s. 1013.30, F.S. and concurrency management procedures for transportation facilities contained in the 1993 State University System Transportation Study (BR-052).
Objective 1.2: FAMU shall establish a process for the reciprocal plan review by University and the Host Community officials of the Local Government Comprehensive and Campus Comprehensive Master Plans.

Policy 1.2.1
The FAMU Vice President of Administration, representing the Board of Education, Division of Colleges and Universities, shall meet with local officials, through Host Community representatives, to determine an appropriate process for reciprocal review and comment of appropriate elements of the FAMU Comprehensive Master Plan by the local governments and appropriate elements of the local governments’ Comprehensive Master Plans by the University. FAMU Master Plan elements to be reviewed by the local governments shall be limited to the 4.0 Land Use Element, 7.0 Housing Element, 8.0 Recreation and Open Space Element, 9.0 General Infrastructure Element, 11.0 Transportation Element, 12.0 Intergovernmental Coordination Element, 13.0 Conservation Element and 14.0 Capital Improvements Element.

Policy 1.2.2
FAMU shall submit proposed amendments to the adopted Master Plan Update which exceed thresholds established in s. 1013.30 (9), F.S., for its review and comment, by local governments and local, regional and state jurisdictional agencies.

Policy 1.2.3
It shall be FAMU policy that amendments to the Host Communities Comprehensive Plans which have the effect(s) of altering or impacting land uses adjacent to the University campus and/or campus facilities, services or natural resources shall be submitted to the University Vice President of Administration for review and comment.

Policy 1.2.4
FAMU, through the Board of Governors and the local governments (Host Communities) shall formalize this reciprocal plan review process through the execution of an Interlocal Agreement, Memorandum of Understanding or other similar mechanism.

Policy 1.2.5
FAMU shall continue to utilize existing local planning forums for the purpose of coordinating planning activities. These forums shall include the Community’s Planning Commission, Environmental Protection Board (or equivalent) and the Host Community’s Metropolitan Planning Organization. To ensure this continued participation, FAMU shall be included on the mailing list for notification of meetings of these organizations. Other appropriate forums may be mutually identified by the University and the local governments. Such additions shall be included in the Interlocal Agreement, Memorandum of Understanding or other similar mechanism.
Policy 1.2.6
The Interlocal Agreement, Memorandum of Understanding or other similar mechanism shall include provisions for resolution of conflicts between the parties. These provisions shall, as a minimum, comply with the provisions of s. 1013.30 (17), F.S.

Until such time as the FAMU Master Plan Update has been adopted and the Campus Development Agreement has been negotiated, University and local officials shall resolve such conflicts as may arise by the process established in s. 10103.30 (8), F.S.

Objective 1.3: FAMU, representing the Board of Education, Division of Colleges and Universities, and representatives of local, regional and state agencies shall establish an Intergovernmental Coordination Committee (ICC) to develop a development review process to assess the impacts of proposed on-campus development on significant local, regional and state facilities and resources.

Policy 1.3.1
Except when otherwise stated in s. 10103.30, F.S., the provisions of this Master Plan Update and the future Campus Development Agreement shall supersede the requirements of Part II of Chapter 163, F.S.

Policy 1.3.2
Following adoption of this Master Plan Update and prior to execution of a Campus Development Agreement between FAMU, Board of Governors and the Host Communities, FAMU officials shall participate and cooperate with local officials in the review of proposed campus development to assess potential impacts on local, regional and state resources and facilities.

Policy 1.3.3
Following execution of the Campus Development Agreement, all campus development may proceed without further review by the Host Community if such development is consistent with the adopted Master Plan Update and the Campus Development Agreement between FAMU, Board of Governors and the local governments.

Policy 1.3.4
Through the ICC, FAMU shall participate and cooperate with the local governments and concerned agency officials in the identification of appropriate strategies to mitigate the impacts of proposed campus development on local, regional and state off-campus resources and facilities.

Policy 1.3.5
Any dispute between FAMU and the local governments or any jurisdictional agency regarding the assessment or mitigation of impacts shall be resolved in accordance with the process and provisions established in Subsection 1013.30 (8), F.S.
Objective 1.4: FAMU shall be informed of and permitted opportunities for review and comment on proposed development activities within the University's context area.

Policy 1.4.1
The Interlocal Agreement, Memorandum of Understanding or other similar mechanism between FAMU (Board of Governors) and the local governments shall include provision(s) requiring the local governments to transmit to the University Vice President of Administration any application for development order or construction permit within the designated context area surrounding the University.

Policy 1.4.2
Upon receipt of an application for development order or construction permit proposed for the context area surrounding the University, the University’s Vice President of Administration shall assess the potential impacts of the proposed project on FAMU facilities and resources. Findings of same, and proposed mitigation of any impacts noted, shall be remitted, in writing, to the Host Community’s planning agency. This process shall be formalized through the Interlocal Agreement, Memorandum of Understanding or other such mechanism executed by FAMU (Board of Education, Division of Colleges and Universities) and the local governments.

Objective 1.5: FAMU shall coordinate its Master Plan Update with plans of units of government, other than the local governments, at the local, regional and state level providing services, including those not having regulatory authority over land use.

Policy 1.5.1
FAMU shall adhere to the requirements of agencies and authorities having regulatory authority over land use and practices. These agencies and authorities shall include the following:

- Northwest Florida Water Management District (NFWFMD).
- Florida Department of Environmental Protection (FDEP).
- Florida Game and Freshwater Fish Commission (FGFFC).
- Florida Department of Economic Opportunity (FDEO).

Policy 1.5.2
FAMU shall submit appropriate elements of the FAMU Master Plan Update to local, regional and state agencies having jurisdictional authority for land use issues for review and comment in accordance with the provisions of s. 1013.30 (9), F.S. These agencies and authorities shall include the following:

- Florida Department Transportation (FDOT).
- Northwest Florida Water Management District (NFWFMD).
- Apalachee Regional Planning Council (ARPC).
- Florida Department of Environmental Protection (FDEP).
- Florida Game and Freshwater Fish Commission (FGFFC).
- Florida Department of Economic Opportunity (FDEO).

The University shall submit proposed amendments to the adopted Master Plan Update which exceed thresholds established in s. 1013.30 (9), F.S., to these same agencies for their review and comment.
Policy 1.5.3
FAMU shall coordinate periodically with these reviewing agencies through continued participation in local planning forums in which they are invited participants. These activities shall include, but are not necessarily limited to, the Community’s Planning Commission, Environmental Protection Board (or equivalent) and the Host Community’s Metropolitan Planning Organization.

Policy 1.5.4
FAMU shall coordinate, through the ICC with local agencies and authorities responsible for provision of facilities or services not having regulatory authority over land use and practices.